



Canada Border Services Agency  
Agence des services frontaliers du Canada

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CBSA/ASFC-17-01954

ROUTING SLIP / BORDEREAU D'ACHEMINEMENT

ACTION REQUIRED/ MESURE REQUISE					
Name and telephone number/ Nom et numéro de téléphone	Initials and date / Initiales et date	Action	Information		
President/Président John Ossowski		<input type="checkbox"/>	<input checked="" type="checkbox"/>		
Executive Vice-President/ Première vice-présidente Tina Namiesniowski		<input type="checkbox"/>	<input checked="" type="checkbox"/>		
Vice-President/ Vice-présidente Caroline Xavier	<i>CV</i> JUN 21 2017	<input checked="" type="checkbox"/>	<input type="checkbox"/>		
A/Vice-President/ Vice-présidente p.i. Jacqueline Rigg	<i>JR</i> JUN 20 2017	<input checked="" type="checkbox"/>	<input type="checkbox"/>		
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A/Director General/ Directeur général p.i. Jean-Philippe Lapointe Tel. /Tél. : 613-948-1164	<i>JPL</i> JUN 08 2017				
Subject/Objet : Action/Mesure :	Recruitment of Part-Time Border Services Officers For information / Pour information				
Please find enclosed an update on the recruitment of part-time Border Service Officers (BSO) following the launch of a part-time national inventory on April 20, 2017.					

Canada Border Services Agency  
Operations Branch, V.P.'s Office  
JUN 20 2017  
30933  
Agence des services frontaliers du Canada  
Direction générale des opérations, Bureau du V.P.

Canada



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For information

## RECRUITMENT OF PART-TIME BORDER SERVICE OFFICERS

For the President

### ISSUE

To provide an update on the recruitment of part-time Border Service Officers (BSO) following the launch of a part-time national inventory on April 20, 2017.

### BACKGROUND

The advertisement, which closed on June 2, 2017, lists nine (9) cities where part-time requirements have been identified. Approximately 1,800 applications were received during the advertisement period of 7 weeks, covering a fairly even distribution of locations. Preliminary analysis shows that approximately 355 applicants had previously applied in the regular full-time inventory, of whom approximately 30% meet essential requirements to move forward in the process. Additional information is available in Annexe A. We believe we now have a sufficient number of applicants for this year's cohorts.

### CONSIDERATIONS

Human Resources Branch (HRB) is ready to move ahead with the assessment of part-time candidates and integrate successful candidates within the Officer Induction Training Program (OITP). Recognizing that the cost of recruiting and training a BSO, whether part-time or full-time, is the same, part-time recruits will be counted as one (1) trainee towards HRB's funded capacity of 288 officer trainees per year, as well as towards the regional allocation.

Also recognizing that the management of part-time officers have raised concerns amongst employees in the past, Management Guidelines will be provided at locations where they will be posted. The Guidelines will outline the parameters to manage this workforce in a fair and responsible manner, including temporarily or permanently changing the hours of work when required based on operational pressures such as the Summer Action Plan.

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## **NEXT STEPS**

While the organization undertakes a review of its operational needs in the context of CBSA Renewal, including the optimum intake of part-time officers going forward, HRB and Operations Branch (OB) have agreed on Phased Strategy to experiment with different approaches to recruiting and integrating part-time officers into the workforce.

**Phase 1** of the Strategy calls for a targeted intake of part-time recruits in the Southern Ontario and Quebec Regions. Concentrating part-timers in two regions initially will allow the Agency to better manage the change and draw proper lessons prior to proceeding with a broader roll-out.

- Locations: Quebec (Stanstead), SOR (Fort Erie and Windsor)
- Number of part-time recruits: up to 20
- Cohorts: 11A, 11B
- Graduation: Spring 2018

**Phase 2** of the Strategy will aim specifically at college or university students who are within a few years of graduation. The intent is to train those students over the summer period and then hire them as indeterminate part-time employees while they continue their studies. Targeted outreach and recruitment effort will be conducted at colleges and universities that are situated at close distance from ports of entry (POE). The current part-time inventory will also be leveraged.

- Locations: to be determined
- Number of part-time recruits: up to 72
- Cohort: 12A
- Graduation: September 2018
- Note: 12A could be considered an 'off-cycle' cohort entirely dedicated to part-time recruits. This would require incremental funding as a replacement full-time cohort would need to be added in the 2018-19 OITP Schedule.

## **ATTACHMENT**

1. Part-time inventory applicant data

### **Approved by:**

**A/Vice-President:** Jacqueline Rigg, 613-94 48-3180,



JUN 21 2017

**Vice-President:** Caroline Xavier, 613-952-5269,



**A/Director General:** Jean-Philippe Lapointe, 613-948-1164

**A/Executive Director:** Patrick Horan, 343-291-6038

**Author:** Linne Fournier

**Date:**

## ATTACHMENT 1: PART TIME INVENTORY APPLICANT DATA (as of 2017-05-11)

Table 1: Summary

<b>Total applicants</b>	<b>1846</b>
<b>Applicants in full-time inventory who meet essential requirements</b>	<b>107</b> <b>Including 39 at various stages of assessment</b> <b>(+ 9 already invited to 9D and 10B)</b>
<b>Student BSO applicants</b>	<b>87</b>

Table 2: Location & Language

<b>Location</b>	<b>Applicants expressing an interest in a location*</b>	<b>Applicants expressing an interest in a bilingual position*</b>
<b>Montreal</b>	<b>840</b>	<b>504</b>
<b>Richmond</b>	<b>787</b>	<b>211</b>
<b>Toronto</b>	<b>1205</b>	<b>327</b>
<b>Fort Erie</b>	<b>805</b>	<b>228</b>
<b>Niagara Falls</b>	<b>970</b>	<b>279</b>
<b>Sarnia</b>	<b>726</b>	<b>214</b>
<b>Windsor</b>	<b>818</b>	<b>240</b>
<b>Stanstead</b>	<b>552</b>	<b>276</b>
<b>Quebec</b>	<b>644</b>	<b>327</b>

\*applicants may have chosen more than one location



**Table 3: Applicants currently being assessed in the full-time national inventory**

# Applicants	Stage	Potential Cohort	Location	# Bilingual Applicants
3	Ready to be invited to next online training	Invited 10B	1 x PAC 2x QC	2
4 (1 SBSO)	Pending only security	10C/11A/11B	2x QC 1xPAC 1xGTA	2
3	Pending CAT III + Security	11A/11B	1 x QC 1x NOR 1x GTA	1
14	Interviews are scheduled	11B/12A	3 x PAC (1 SBSO) 3x GTA 1x PRA 4x QC 2x SOR 1x NOR	4

**Table 4: OITP Planned Timelines**

COHORT	Online	In-Residence	Graduation
9D	Completed	June 19, 2017	October 20, 2017
10B	May 29, 2017	July 17, 2017	November 17, 2017
10C	June 26, 2017	August 14, 2017	December 17, 2017
11A	November 27, 2017	January 15, 2017	May 18, 2018
11B	December 25, 2017	February 12, 2018	June 15, 2018
12A	April 2, 2018	May 21, 2018	September 2018

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For information

**CANADA-EUROPEAN UNION  
PASSENGER NAME RECORD AGREEMENT**

For the Minister

**ISSUE**

An opinion from the Court of Justice of the European Union (CJEU) on the compatibility of the signed Canada-European Union (EU) Passenger Name Record (PNR) agreement with EU law is expected on July 26, 2017.

**BACKGROUND**

PNR data is traveller flight reservation and itinerary information collected by air carriers and provided to the Canada Border Services Agency (CBSA) for pre-arrival risk assessment to identify individuals suspected of terrorism or serious transnational crime. The CBSA also shares this data with portfolio partners on a case-by-case basis for national security investigations.

The EU requires an agreement with any country that collects PNR data due to EU privacy law, which prohibits the transmission of personal information to a foreign government unless the requesting country's data protection regime is considered adequate by EU authorities. Once ratified, an agreement between the EU and a PNR-requesting country offers legal certainty to EU air carriers that the data they have provided will be protected and that they will incur no sanctions from EU data protection authorities.

In 2006, Canada and the EU signed such an agreement concerning the use of PNR data. This agreement expired in 2009, but the CBSA provided unilateral written assurance to the EU that the Agency would continue to uphold the expired agreement's commitments until a replacement agreement could be negotiated and brought into force.

A new Canada-EU PNR agreement was signed in June 2014. Ratification of the agreement by the European Parliament (EP) was expected in January 2015. However, ratification was delayed when the EP instead voted to refer the PNR agreement to the CJEU for an assessment of the agreement's compatibility with the EU Treaty and the EU Charter of Fundamental Rights.

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The CJEU held oral hearings on the EP's request on April 5, 2016. Subsequently, on September 8, 2016, the CJEU's Advocate General (AG) presented his conclusions to the Court. His opinion is that Canada's processing of PNR as a whole is compatible with the EU Charter of Fundamental Rights. He indicated, however, that a number of changes should be made prior to bringing the agreement into force. The AG's primary concerns centred around the collection of sensitive data (revealing health information or ethnic origin due to meal preference), processing for purposes beyond the scope of terrorism and serious transnational crime (pandemics, federal court subpoena, etc.), and the disclosure of PNR by Canada to foreign authorities.

The AG's opinion is not binding on the CJEU. It is the role of the AG to propose independently to the Court a legal solution to the cases for which it is responsible. The judges of the Court are now beginning their deliberations in this case, and the final decision is expected later this year. In the past, the AG's opinion has been a strong indicator of the Court's final outcome.

### CONSIDERATIONS

The United States (US) and Australia were able to negotiate and bring into force PNR agreements with the EU in 2012 while Canadian negotiations were still ongoing. In practice, the text of the US and Australian agreements are very similar to that of the draft Canada-EU agreement.

Despite its criticism of the Canada-EU PNR agreement, the EP approved a directive on April 15, 2016, obliging EU member states to establish programs to collect and use PNR data for the prevention, detection, investigation, and prosecution of terrorist offences and serious crime.

The passage of this directive is not expected to significantly impact the pending opinion of the Court.

### NEXT STEPS

The CJEU is expected to issue its formal opinion on July 26, 2017.

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Please note that I am available to discuss, or have CBSA officials brief your staff, at your convenience.

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John Ossowski  
President

c.c.: Mr. Malcolm Brown, Deputy Minister  
Public Safety Canada

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# **Inclusive peace – sustainable peace**

## **Canada's National Action Plan**

**2017-2022**

**For the Implementation of the UN Security Council  
Resolutions on Women, Peace and Security**

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## Canada's National Action Plan 2017-2022

Inclusive peace is sustainable peace.

The Government of Canada is committed to gender equality, the empowerment of women and girls and the promotion of their human rights and wellbeing around the world.

The Government is also committed to the prevention of and response to conflicts and to building a more peaceful and prosperous world.

The women, peace and security agenda finds itself at the intersection of these commitments, and its implementation is a priority for the Canadian government [and a cornerstone of our feminist foreign policy]. Conflict prevention, peacemaking, and post-conflict reforms present unique opportunities to build more inclusive, equal, and stable societies.

There is growing global evidence supporting the association of women's participation in conflict resolution with the durability of peace agreements, and of gender equality with peace and stability in society.

Women have a fundamental right to be involved in matters of peace and security, which touch, shape and too often destroy their lives. While the women, peace and security agenda acknowledges and builds on this basic concept, it goes further: The inclusion of women is necessary to increase the likelihood of sustaining peace. In other words, gender equality and women's and girls' empowerment are of concern to all of us.

Important steps have been taken since the adoption of United Nations Security Council Resolution 1325 (2000). Nevertheless, women continue to be side-lined from peace-building processes, sexual and gender-based violence in armed conflict remains pervasive, women and adolescent girls have limited access to sexual and reproductive health services in emergencies; women's rights defenders in conflict settings are harassed, detained and murdered; and targeted programming on gender equality in response to conflict remains weak and fragmented.

An efficient protection of women's and girls' human rights during conflict requires us to address the root causes of sexual and gender-based violence and the exclusion of women from conflict resolution. We need to work preventative and long-term towards greater gender equality and the elimination of systematic discrimination and harmful norms and practices to achieve more successful peace and security interventions. This takes an integrated and coherent approach to peace and security that links together policy, development assistance, humanitarian action and peace operations.

### Why an Action Plan?

While Canada has a long history of pursuing the objectives of the women, peace and security (WPS) agenda, including through Canada's National Action Plan 2011-2016, the Global Study on the implementation of 1325<sup>1</sup> effectively pointed out the challenges ahead of us.

<sup>1</sup> Preventing Conflict, Transforming Justice, Securing the Peace: A Global Study on the Implementation of United

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The government intends to meet its commitments and obligations under 1325 and subsequent Security Council resolutions, and will strengthen its efforts and whole-of-government approach through the renewal of Canada's National Action Plan (C-NAP).

C-NAP 2017-2022 is a partnership between Global Affairs Canada, the Department of National Defence and the Royal Canadian Mounted Police [and possibly others], and will be pursued along two lines of action. First, each partner will invest its administrative, human and financial resources to raise its capacity for an evidence-based and gender-responsive approach to the design and implementation of all interventions in fragile and conflict-affected states. Second, C-NAP partners will use this capacity to ensure that their respective interventions promote the women, peace and security agenda towards more inclusive, equal, and stable societies around the world.

C-NAP is both a working tool and a policy directive. It sets out the strategic framework, the specific actions to be undertaken, and allocates responsibility.

The Plan and the annual progress reports will also serve to inform the public of Canada's commitments and activities in relation to women, peace and security, and allow for a continuous dialogue with civil society and Parliament on Canada's role in the implementation of the WPS agenda.

### **The Women, Peace and Security Agenda**

After decades of efforts driven by women's rights civil society organizations, there's now a growing normative framework and modalities with which to address the situation of women and girls in conflict.

The resolutions adopted by the United Nations Security Council starting with resolution 1325 (2000) largely define this framework and guide Member States in empowering women in efforts to prevent, end, and recover from armed conflict, including through measures to end sexual and gender-based violence.

There have also been important developments in the international legal framework in relation to sexual violence, in particular through the adoption of the Rome Statute of the International Criminal Court and the jurisprudence developed by the International Criminal Tribunal for Rwanda, the International Criminal Tribunal for the former Yugoslavia, and other ad hoc tribunals.

The women, peace and security agenda is further guided by the Convention on the Elimination of all forms of Discrimination Against Women and other international human rights and humanitarian law that may apply in the context of deployments, development assistance and humanitarian action, such as treaty law on women with disabilities (art. 32 of the Convention on the Rights of Persons with Disabilities), girls in armed conflict (art. 24 (4) of the Convention on the Rights of the Child and the first two optional protocols thereto), and the non-discriminatory enjoyment of economic, social and cultural rights (arts. 2 (1), 11 (1), 22 and 23 of the International Covenant on Economic, Social and Cultural Rights). Relevant Treaty Body recommendations, including CEDAW General Recommendation 30, also inform the agenda.

Successful implementation of the WPS agenda requires the economic, social, cultural, civil, and political inclusion of women and girls, and the development of support where this is lacking. Important areas that tend to be overlooked in the context of security and stabilization, and where stronger links are needed between peace and security interventions and development, are girls' education and women's

Nations Security Council resolution 1325.



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economic empowerment. The road to political inclusion starts with education and control over household resources.

Successful implementation also requires the engagement of men and boys and the readiness to challenge gender stereotypes and norms of masculinity that are prone to exacerbate and inflame during times of conflict.

As needs are context-specific, it is important to engage locally with women and girls – and men and boys – to understand their local WPS priorities, and the most effective methods to help them reach their goals.

Not least, it is crucial to enhance our own capacity to better understand the barriers and to ensure that our interventions are gender-responsive and gender transformative.

Canada's renewed National Action Plan aims to strengthen the links between peace and security interventions, diplomacy, development and humanitarian action, between long-term conflict-prevention, conflict resolution and post-conflict reconstruction efforts. In short, it aims to transform our approach to conflict and fragility.

#### **Background, lessons learned and best practices**

Canada's first National Action Plan was adopted in 2010. The major lessons learned since then, are that the lack of baseline data and the use of a common set of indicators for all implementing departments and programs, are not well suited for measuring progress.

To address this issue, the renewed C-NAP is bi-structural. The policy framework, as set out here, applies to all participating departments, while each department defines its own respective priorities and commitments in a separate annex, or implementation plan. Priorities have defined targets and baselines, descriptions of activities required to reach the target, and indicators to measure progress.

The global history of WPS implementation indicates the importance of cooperation with civil society experts, and the renewal of Canada's National Action Plan has been undertaken in close cooperation with them through the Women, Peace and Security Network – Canada (WPSN-C). A two day consultation on C-NAP renewal was co-hosted by the government and WPSN-C in April 2017, with the participation of international experts, civil servants, parliamentarians and political staff.

The outcome of that consultation, as well as of the consultations held in 2016 as part of Canada's International Assistance Review and National Defence Review, and the recommendations by the Canadian Parliament<sup>2</sup>, feed-back from Canadian missions, the consideration of best practices and the recommendations made in the Global Study and other UN peace and security reviews, have all been taken into consideration in renewing Canada's National Action Plan.

#### **Accountability, monitoring and review**

While the Peace & Stabilization Operations Program at Global Affairs Canada serves to co-ordinate the Action Plan, responsibility for its implementation rests with participating departments (C-NAP partners).

<sup>2</sup> An Opportunity for Global Leadership: Canada and the Women, Peace and Security Agenda, Report of the Standing Committee on Foreign Affairs and International Development, October 2016.

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C-NAP partners will each have its identified women, peace and security champion, responsible for delivering on the implementation of C-NAP.

At GAC, it is the Assistant Deputy Minister for International Security and Political Director, exercised through the Director General for the Peace Operations and Stabilization Operations Program (PSOPs). The Director General is also Canada's National Focal Point globally for WPS implementation.

At DND? The CDS directive describes the roles of Gender Based Analyses Champion (at the General Officer level) and a Champion for Women in Defence (also at the General level). But is there an overall champion?

Within the RCMP's, the responsibility for delivering on the implementation of C-NAP lies with the Deputy Commissioner of Federal Policing, exercised through the Director General of federal and International Special Services.

Participating departments commit to incorporating C-NAP into corporate planning and reporting regimes *(the new departmental results framework present an opportunity to harmonize C-NAP corporate planning, including developing a specific C-NAP indicator, consultations undergoing)*, and to track and report progress through its contribution to the annual progress reports.

The Peace and Stabilization Operations Program Advisory Board, a Director General level whole-of-government forum, brings together departments implicated in Canada's peace and security operations, and will serve as a co-ordinating body for government policy on C-NAP and Canada's role in implementing the women, peace and security agenda.

The government will maintain close contact with civil society on C-NAP implementation through an advisory group, made up of equal numbers of government and civil society representatives. The advisory group will meet regularly throughout C-NAP's life span to exchange information, monitor progress and discuss emerging issues.

Monitoring and evaluation will also involve continuous consultation with local women and women's groups that are beneficiaries of Canadian WPS programming and advocacy. *(This will require championing by HoMs and an on-going dialogue between missions and HQ for follow-up and advice, preferably also field trips by gender or C-NAP experts to missions)*

Civil society, Parliament and the public will also be able to review Canada's C-NAP implementation through the annual progress reports that will be tabled in Parliament, as well as through an independent mid-term review and summative evaluation.

## **Theory of Change**

(Logic model revision in progress)

## **Scope of commitments**

In relation to fragile and conflict-affected states, the government commits to using all available opportunities and means to ensure:

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- The active participation of women in conflict resolution processes, including in conflict prevention, mediation and post-conflict reconstruction;
- The prevention of and response to sexual and gender-based violence in situations of fragility and conflict, including child, early and forced marriage (CEFM), and in refugee and internally displaced settings;
- That perpetrators of rape and other sexual violations are held accountable, that these violations are included in the definition of prohibited acts in ceasefires, and that they are excluded from amnesty provisions;
- Respect of women's and girls' human rights, including sexual and reproductive health and rights;
- Women's and girls' empowerment and the advancement of gender equality, including through women's economic empowerment and girls' access to education;
- Support for women's participation in all phases of election processes and all levels of public political and economic decision-making;
- Support to strengthen local women's rights organizations and movements, including protection of women's human rights defenders;
- Consultation and inclusion of a diverse range of local women, including by age, income, disability, ethnic identity, cultural identity, indigenous status, sexual orientation, and both urban and rural;
- Prevention of and response to sexual exploitation and abuse (SEA) in peace operations and humanitarian settings;
- Increased percentage of female civilian and military peacekeepers;
- The nomination of women to high-level positions in the UN, other multilateral fora and in deployments;
- The elimination of harmful masculinities and the engagement of men and boys in the promotion of women's and girls' empowerment;
- Gender-responsive approaches to disarmament, demobilization and reintegration, to transitional justice and reconciliation, and to security sector reform, including psychosocial support to those suffering from trauma or post-traumatic stress disorder in order to end cycles of violence and abuse;
- Prevention and response to human trafficking in conflict situations with particular regard to the vulnerable situation of women and girls, including relating to sexual enslavement and forced marriage;
- Gender-responsive efforts to prevent counter-terrorism and violent extremism, with special regard taken to the challenge in dealing with non-state entities;
- A gender-responsive approach to the international trade in small arms and light weapons and to combatting their illicit transfer, as well as to mine action, including clearance, mine risk

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education, victim assistance, stockpile destruction, and advocacy;

- Using Canada's diplomatic voice to advance gender equality and the empowerment of women and girls in fragile and conflict settings.

The empowerment of women and girls in efforts to prevent, end and recover from armed conflict is for the benefit of all. Inclusive societies are more stable societies and a precondition for a peaceful world for everyone – women, men, girls and boys. Women's rights cannot be compromised.

[Signatures:]

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## Global Affairs Canada

Global Affairs Canada is committed to put women and girls at the centre of all our efforts to prevent and resolve conflict and to promote peace and stability around the world.

Advancing gender equality, promoting women's and girls' empowerment and protecting their human rights is integral to conflict-prevention, conflict resolution and peace-building.

The department will implement its C-NAP commitments through our peace and security programming, development assistance, humanitarian action, diplomacy and advocacy, and civilian expert components of deployments abroad. Efforts shall include long-term preventive, conflict and post-conflict recovery and reconstruction related work, including addressing the root causes of conflict.

Women, peace and security and the empowerment of women and girls are core priorities in GAC's development and policy-related work, and will align with Canada's implementation of the 2030 Sustainable Development Goals, particularly goal 5 – to achieve gender equality and empower all women and girls; and Goal 16 – to promote just, peaceful and inclusive societies. Gender is also a cross-cutting theme across all SDG goals, as well across C-NAP implementation. Consideration will be given to capture synergies in the planning and implementation of diplomacy and programming, including in identifying priorities and targets, partners and projects, for more successful realizations of the WPS and 2030 agendas.

Through its officers in Ottawa and representatives abroad, Canada will emphasize the importance it affords to the WPS agenda at every appropriate opportunity, including in bilateral and multilateral contexts, in meetings and negotiations, at expert or high levels. Progress reporting will reflect major diplomacy and advocacy initiatives, including the work at our missions to the UN, NATO and OSCE.

Support shall take a rights-based approach when possible, so as to direct advocacy and interventions towards ensuring the protection of human rights, including the Convention on the Elimination of all forms of Discrimination Against Women, and promoting respect for international humanitarian law and accountability for violations thereof.

[Section on IAP (and align language throughout C-NAP) including Empower now, SRHR, CSOs policy]

Civil society organizations are important drivers of social change and in holding parties to conflict accountable. Particular focus and increased support shall be given to local grassroots civil society organizations, community leaders and human rights defenders, including representatives of indigenous peoples, marginalized and disabled women, working to improve the situation of women. When feasible, GAC will provide long-term, predictable funding. [Outline and align with Empower now if announced]

[Section on increased co-ordination on policy vs development (breaking down silos) within GAC]

GAC will ensure gender-responsive interventions through revising policy documents, guidelines, strategies and procedures, and increasing our capacity through gender expertise and training. [In 1995, in accordance with obligations under the UN Beijing Platform for Action, Canada committed to conducting Gender-based Analysis (GBA) on all future legislation, policies and programs. GBA, now

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referred to as GBA+, is an analytical competency used to assess the potential impacts of policies, programs, services, and other initiatives on diverse groups of women and men, taking into account gender and other identity factors. The department is obliged to apply GBA+ in its work and all government employees are encouraged to take a GBA+ online course. *Note: This section may instead appear in the overarching framework]*

The department [applies GAB+ and] is exploring options for more advanced and adjusted training on gender in conflict for government employees working in or with issues relating to fragile and conflict-affected states.

Percentage of women generally at GAC and in management positions?

**Geographical focus** *(some countries still to be confirmed)*

The first C-NAP took a global approach to WPS implementation, and it continues to do so; C-NAP shall guide all of GAC's programming and diplomacy in fragile and conflict-affected states. But some areas or countries warrant particular focus, and while all WPS programming and major diplomacy and advocacy initiatives will be tracked, the following areas will be at the centre of our progress reporting:

Syria and Iraq and the two bordering states, Jordan and Lebanon, where the government has defined a government-wide strategic involvement, and the DRC, South Sudan, Mali, Afghanistan, Haiti, Colombia, Guatemala, *Myanmar and Burundi*, which are of particular interest to the UN or Canada for the purpose of the women, peace and security agenda.

C-NAP remains open to including other situations on a case-by-case basis, in particular in the case of a Canadian peace operation deployment.

**Resource allocation** *(ongoing discussions, IAP still not released, targeted funding major priority for civil society).*

[While Canada supports specific WPS projects and initiatives, such as the UN Global Acceleration Instrument, C-NAP is mainly implemented through, or mainstreamed into, ongoing operations and within existing budget allocations. This ensures continuity and strengthens our gender-responsive capacity across government in relation to programming and interventions in fragile and conflict-affected states.

The UN Global Study on the implementation of resolution 1325 recommends that, as a start target, 15 per cent of Member States' international assistance to peace and security in fragile and conflict affected states has the advancement of gender equality and women's needs as principal objective. In its report "An Opportunity for Global leadership: Canada and the women, peace and security agenda", the standing committee on Foreign Affairs and International Development referred to this recommendation and asked that Canada allocates minimum 15 per cent of the international assistance we provide for peace and security programming to projects that have gender equality and women's empowerment as a primary objective.

...]

*We are still working on a harmonized approach to codes and trackers to make C-NAP progress reporting on programming more accurate. As I-branch programming will complete its migration from current system to GCS Dev, we consider introducing a specific WPS tracker that could be used for all C-NAP*

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*programming, including ODA programming components of DND and RCMP deployments. Meanwhile, we are looking into a combination of country, thematic and gender codes to get harmonized and more accurate results.*

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## **The Department of National Defence and the Canadian Armed Forces**

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## **The Royal Canadian Mounted Police**

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WORLD CUSTOMS ORGANIZATION  
ORGANISATION MONDIALE DES DOUANES

Established in 1952 as the Customs Co-operation Council  
Créée en 1952 sous le nom de Conseil de coopération douanière

POLICY COMMISSION

SP0591E1a

-  
77<sup>th</sup> Session  
-

Brussels, 5 April 2017.

**DRAFT AGENDA**

(from Monday 3 July, at 09.30 a.m., to Wednesday 5 July 2017)

**General**

- |   |           |
|---|-----------|
| I. Adoption of the Agenda   | SP0591E1a |
| II. Approval of the Report of the 76 <sup>th</sup> Session                          | SP0590E1a |
| III. Comments by the Chairperson of the Council                                     | -         |
| IV. Secretary General's Progress Report on the Implementation of the Strategic Plan | SP0592E1a |

**"A" Items**

*(issues for information, progress reports for noting or issues unanimously agreed by Working Groups and Committees for endorsement)*

- |   |           |
|---|-----------|
| V. <u>Governance</u> :  |           |
| - Financial Audit   | SP0593E1a |
| VI. <u>Customs Capacity Building</u> :                              |           |
| (a) Report of Eighth Session of Capacity Building Committee         | SP0594E1a |
| (b) Report of Integrity Sub-Committee                               | SP0595E1a |
| VII. Economic Competitiveness Package Action Plan - Progress Report | SP0596E1a |
| VIII. Compliance and Enforcement Package - Progress Report          | SP0597E1a |
| IX. Revenue Package Phase III Action Plan - Progress Report         | SP0598E1a |
| X. Digital Customs and e-commerce work                              | SP0599E1a |

SP0591E1a	
XI. Report on Private Sector Consultative Group Meetings	Summary Report
<b><u>"B" Items</u></b> <b>Issues requiring discussion, orientation or guidance</b>	
XII. Trade Facilitation - Mercator Programme	SP0600E1a
XIII. Security initiative	SP0601E1a
XIV. Combating illicit financial flows	SP0602E1a
XV. Customs-Tax cooperation	SP0603E1a
XVI. Reservations in respect of Harmonized System Committee decisions	SP0604E1a
XVII. Status of WCO regional bodies	SP0605E1a
XVIII. Airport passenger controls in the 21 <sup>st</sup> Century context : Challenges and opportunities from a Customs perspective - Paper by New Zealand	SP0589E1a
XIX. Study on use of additional languages at WCO	SP0606E1a
XX. Accessions to WCO	SP0607E1a
XXI. <u>Governance</u> :	
(a) Strategic Plan 2016/2017 to 2018/2019 : Operational Plan for 2017/2018	SP0608E1a
(b) Audit Committee Report	SP0609E1a
XXII. Other business	-
XXIII. Date and place of next session	-



WORLD CUSTOMS ORGANIZATION  
ORGANISATION MONDIALE DES DOUANES

Established in 1952 as the Customs Co-operation Council  
Créée en 1952 sous le nom de Conseil de coopération douanière

COUNCIL

SC0158E1a

129<sup>th</sup>/130<sup>th</sup> Sessions

Brussels, 24 April 2017.

**DRAFT PROGRAMME OF WORK FOR THE 129<sup>TH</sup>/130<sup>TH</sup> SESSIONS**  
**OF THE CUSTOMS CO-OPERATION COUNCIL**

**(Thursday 6 to Saturday 8 July 2017)**

**THURSDAY 6 JULY**

**MORNING**

09.30 - 10.45

- |    |   |  |
|----|---|--|
| 1. | Adoption of the Agenda  | Doc. SC0157E1a                                     |
| 2. | Approval of the Minutes of the 127 <sup>th</sup> /128 <sup>th</sup> Sessions of the Council | Doc. SC0156E1a                                     |
| 3. | Comments by Chairperson of the Council  | -  |
| 4. | Report of the Secretary General   | Doc. SP0592E1a<br>Doc. SG0202E1a<br>Doc. SG0203E1a |

10.45 - 11.00

Coffee break

11.00 - 12.15

Guest speaker - [To be confirmed]

- |    |   |                |
|----|---|----------------|
| 4. | Report of the Secretary General - Discussion  |                |
| 5. | Policy matters (Issues raised at the 76 <sup>th</sup> and 77 <sup>th</sup> Sessions of the Policy Commission will be discussed from the morning of 6 July until finalized on the afternoon of 7 July) |                |
| -  | 76 <sup>th</sup> Session of the Policy Commission   | Doc. SP0590E1a |
| -  | 77 <sup>th</sup> Session of the Policy Commission   | Doc. SP0610E1b |

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SC0158E1a

**"A" Items**

*(Issues for information, noting or endorsement)*

Economic Competitiveness Package Action Plan - Progress Report

Compliance and Enforcement Package Action Plan - Progress Report

Revenue Package Phase III Action Plan - Progress Report

Digital Customs and e-commerce work

Report on Private Sector Consultative Group Meetings

*[LUNCH OFFERED BY SECRETARY GENERAL]*

Regional consultations, in two groups as follows :

- |               |  |
|---------------|--|
| 12.15 - 13.30 | Europe<br>East and Southern Africa<br>North of Africa, Near and Middle East  |
| 13.30 - 14.45 | Far East, South and South East Asia, Australasia and<br>the Pacific Islands<br>West and Central Africa<br>South America, North America, Central America and<br>the Caribbean |

**AFTERNOON**

15.00 - 17.30

Guest speaker - [To be confirmed]

5. Policy matters (continued)

Trade Facilitation - Mercator Programme

Security initiative

8. Technical matters :

(a) Compliance and Facilitation :

- Report by Director, Compliance and Facilitation, Ana Hinojosa,  
including the work of :

- Enforcement Committee  
[Chair : Mr. J. Lee (United Kingdom)]  
- 36<sup>th</sup> Session

Written Report  
Doc. EC0456E1a\*  
Doc. EC0484E1a

---

\* The Council took note of the draft Report at its 127<sup>th</sup>/128<sup>th</sup> Sessions in 2016 and of the fact that the draft would go to the Committee concerned for final approval at its next session. The Council is now being asked to approve the final Report.

SC0158E1a

- Permanent Technical Committee  
[Chair : Mr. R. Van Kuik (Netherlands)]  
- 213<sup>th</sup>/214<sup>th</sup> Sessions  
- 215<sup>th</sup>/216<sup>th</sup> Sessions

Written Report

Doc. PC0462E1a  
Doc. PC0478E1a  
Doc. PO0093E1a  
Doc. PO0097E1a

5. Policy matters (continued)

Combating illicit financial flows

Customs-Tax cooperation

Reservations in respect of Harmonized System Committee decisions

Status of WCO regional bodies

Airport passenger controls in the 21<sup>st</sup> Century context : Challenges and opportunities from a Customs perspective

Study on use of additional languages at WCO

Strategic Plan 2016/2017 to 2018/2019 : Operational Plan for 2017/2018

Audit Committee Report

17.30

Meeting of Heads of Delegation

18.00

*[BUFFET OFFERED BY SECRETARY GENERAL]*

SC0158E1a

**FRIDAY 7 JULY**

**MORNING**

09.30 - 10.30

Guest speaker - [To be confirmed]

[Coffee break] [Heads of Delegation photo]

11.00 - 12.30

6. Accessions to WCO :

- Accession of Kosovo
- Future accessions

Doc. SC0160E1a

Doc. SP0607E1a

8. Technical matters :

(b) Capacity Building :

- Report by Director, Capacity Building, Ernani Checcucci,  
including the work of :
  - Capacity Building Committee  
[Chair : Mr. P.A. Nordli (Norway)]  
- 8<sup>th</sup> Session
  - Integrity Sub-Committee  
[Chair : Ms. S. Gunnlaugsdóttir (Iceland)]

Doc. HC0109E1a

12.30

*[LUNCH OFFERED BY SECRETARY GENERAL]*

SC0158E1a

**AFTERNOON**

15.00 - 15.45

Guest speaker - [To be confirmed]

15.45 - 18.00

7. Governance

Doc. SC0159E1a

5. Policy matters (continued)

8. Technical matters :

(c) Tariff and Trade Affairs :

- Report by Director, Tariff and Trade Affairs, Ping Liu, including the work of :

- Technical Committee on Rules of Origin  
[Chair : Ms. N.P. Umoh (Nigeria)]  
- 35<sup>th</sup> Session

Written Report

Doc. OC0201E1b

- Technical Committee on Customs Valuation  
[Chair : Ms. Y. Gulis (United States)]  
- 42<sup>nd</sup> Session  
- 43<sup>rd</sup> Session  
- 44<sup>th</sup> Session

Written Report

Doc. VT1051E1c

Doc. VT1075E1c

Doc. VT1098E1b

- Harmonized System Committee  
[Chair : Mr. S.C. Kim (Korea)]  
- 58<sup>th</sup> Session  
- 59<sup>th</sup> Session

Written Report

Doc. NC2304E1b

Doc. NC2373E1b

18.00

*[RECEPTION OFFERED BY SECRETARY GENERAL]*



SC0158E1a

**SATURDAY 8 JULY**

**MORNING**

09.30 - 09.45

Signing ceremonies and depositing of instruments

09.45 - 10.45

9. Budgetary and financial matters :

- Report by Mr. W. Williamson (United Kingdom), Chairperson of Finance Committee :  
Written Report
- 100<sup>th</sup> Session of Finance Committee Doc. SF0457E1b
- Financial Audit

Coffee break

11.15 - 13.00

10. Elections :

- (1) Vice-Chairpersons of the Council
- (2) Members of the Policy Commission
- (3) Members of the Finance Committee
- (4) Chairperson and Vice-Chairperson of the Finance Committee
- (5) Members of the Audit Committee
- (6) Chairperson and Vice-Chairperson of the Audit Committee
- (7) Chairperson of the Council

11. Other business :

- Presentation to winner of photo competition

12. Date and place of next sessions of the Council and Calendar for Committee sessions and other meetings (1 July 2017 - 30 June 2018) Doc. SG0204E1a

13.00

*[COCKTAIL OFFERED BY THE CHAIRPERSON]*

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**MORNING**

09.30 - 10.45

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|----|---|--|
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| 3. | Comments by Chairperson of the Council  | -  |
| 4. | Report of the Secretary General   | Doc. SP0592E1a<br>Doc. SG0202E1a<br>Doc. SG0203E1a |

10.45 - 11.00

Coffee break

11.00 - 12.15

Guest speaker - [To be confirmed]

- |    |   |                |
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| 4. | Report of the Secretary General - Discussion  |                |
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SC0158E1a

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Compliance and Enforcement Package Action Plan - Progress Report

Revenue Package Phase III Action Plan - Progress Report

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Regional consultations, in two groups as follows :

- |               |  |
|---------------|--|
| 12.15 - 13.30 | Europe<br>East and Southern Africa<br>North of Africa, Near and Middle East  |
| 13.30 - 14.45 | Far East, South and South East Asia, Australasia and<br>the Pacific Islands<br>West and Central Africa<br>South America, North America, Central America and<br>the Caribbean |

**AFTERNOON**

15.00 - 17.30

Guest speaker - [To be confirmed]

5. Policy matters (continued)

Trade Facilitation - Mercator Programme

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SC0158E1a

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Study on use of additional languages at WCO

Strategic Plan 2016/2017 to 2018/2019 : Operational Plan for 2017/2018

Audit Committee Report

17.30

Meeting of Heads of Delegation

18.00

*[BUFFET OFFERED BY SECRETARY GENERAL]*

SC0158E1a

**FRIDAY 7 JULY**

**MORNING**

09.30 - 10.30

Guest speaker - [To be confirmed]

[Coffee break] [Heads of Delegation photo]

11.00 - 12.30

6. Accessions to WCO :

- Accession of Kosovo
- Future accessions

Doc. SC0160E1a

Doc. SP0607E1a

8. Technical matters :

(b) Capacity Building :

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- 8<sup>th</sup> Session
  - Integrity Sub-Committee  
[Chair : Ms. S. Gunnlaugsdóttir (Iceland)]

Doc. HC0109E1a

12.30

*[LUNCH OFFERED BY SECRETARY GENERAL]*

SC0158E1a

**AFTERNOON**

15.00 - 15.45

Guest speaker - [To be confirmed]

15.45 - 18.00

7. Governance

Doc. SC0159E1a

5. Policy matters (continued)

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 - 43<sup>rd</sup> Session  
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 - 58<sup>th</sup> Session  
 - 59<sup>th</sup> Session

Written Report

Doc. NC2304E1b

Doc. NC2373E1b

18.00

*[RECEPTION OFFERED BY SECRETARY GENERAL]*

SC0158E1a

**SATURDAY 8 JULY**

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    - 100<sup>th</sup> Session of Finance Committee
    - Financial Audit
- Written Report  
Doc. SF0457E1b

Coffee break

11.15 - 13.00

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- (4) Chairperson and Vice-Chairperson of the Finance Committee
- (5) Members of the Audit Committee
- (6) Chairperson and Vice-Chairperson of the Audit Committee
- (7) Chairperson of the Council

11. Other business :

- Presentation to winner of photo competition

12. Date and place of next sessions of the Council and Calendar for Committee sessions and other meetings (1 July 2017 - 30 June 2018)
- Doc. SG0204E1a

13.00

*[COCKTAIL OFFERED BY THE CHAIRPERSON]*

---



PROTECTED A

## PROPOSED BILATERALS

### EUROPEAN UNION – Stephen Quest, Director General, Taxation and Customs Union

- **Significance:**  
The Agency is a key European Commission  
border management partner to  
European customs matters at large, and has proven to be a valuable and interested partner  
in customs enforcement issues.
- **Objective:** A bilateral meeting is proposed to discuss reinvigorating the Joint Customs  
Cooperation Council as an oversight body of CETA.

### NEW ZEALAND - Carolyn Tremain, Comptroller, New Zealand Customs Service (NZCS)

- **Significance:**  
numerous areas of convergence bilaterally, NZ is one of the CBSA's top partners in key  
multilateral fora such as the B5 and the World Customs Organization.
- **Objective:** A bilateral meeting is proposed to discuss the current the status of the NZ  
*Customs and Excise Act* review and upgrades to NZ's eGate program

### UNITED KINGDOM – Sir Charles Montgomery, Director General, Border Force

- **Significance**  
The Agency primarily engages  
with Border Force through the B5.
- **Objective:** Given the recent bilateral meeting in February a short discussion on the  
margins of the meetings has been proposed. This discussion is an opportunity to  
determine the interest of UK Border Force to develop a new cooperation plan as the  
current plan expires at the end of 2017.



### **Mutual Recognition Arrangements**

#### **AUSTRALIA**

- **Objective:** sign the Mutual Recognition Arrangement with Australia.

#### **ISRAEL**

- **Objective:** sign the Mutual Recognition Arrangement with Israel.

### **Customs Mutual Assistance Agreements**

#### **ARGENTINA**

- **Objective:** given the coming into force of the Customs Mutual Assistance Agreement with Argentina, the trip provides an opportunity to make a joint statement.

#### **CHILE**

- **Objective:** given the coming into force of the Customs Mutual Assistance Agreement with Argentina, the trip provides an opportunity to make a joint statement.

**DRAFT - WCO Policy Commission, Border Five and WCO Council Sessions - Mr. Martin Bolduc**

<b>SATURDAY July 1</b>	<b>SUNDAY July 2</b>	<b>MONDAY July 3</b>	<b>TUESDAY July 4</b>	<b>WEDNESDAY July 5</b>	<b>THURSDAY July 6</b>	<b>FRIDAY July 7</b>	<b>SATURDAY July 8</b>
<b>08:00</b>	<b>08:35</b>	<b>08:00 – 09:00</b>	<b>08:00 – 09:30</b>	<b>08:00 – 09:45</b>	<b>08:00 – 09:30</b>	<b>08:00 – 09:30</b>	<b>07:30 – 08:30</b>
Personal Time	Arrive at Brussels International Airport	Breakfast (Potential for bilateral meeting)	Breakfast (Potential for bilateral meeting)	Breakfast (Potential for bilateral meeting)	Breakfast	Breakfast (Potential for bilateral meeting)	Breakfast and Hotel Check-out
					<b>09:30 – 10:30</b> WCO Council Sessions Day 1		<b>08:30 – 09:00</b> Travel to Brussels International Airport
	<b>09:00 – 09:30</b>	<b>09:00 – 12:30</b>	<b>09:30 – 12:30</b>	<b>09:45 – 10:30</b>	<b>10:30 – 11:00</b>	<b>9:30 – 12:30</b>	<b>11:00 – 12:00</b>
	Travel to Hotel	WCO Policy Commission – Day 1	WCO Policy Commission – Day 2	Signing of the Mutual Recognition Arrangement with Australia (TBC)	Signing of the Mutual Recognition Arrangement with Israel (TBC)	WCO Council Sessions Day 2	Depart Brussels BRU – FRA (#AC9323) 11:05 – 12:05
	<b>09:30 – 10:00</b>			<b>10:30 – 12:30</b> B5 Heads Meeting	<b>11:00 – 12:15</b> Cont'd WCO Council Sessions Day 1		
	Arrive at Hotel and Check-in						
<b>10:00 – 17:00</b>	<b>12:30 – 14:00</b>	<b>12:30 – 14:00</b>	<b>12:30 – 14:00</b>	<b>12:30 – 13:30</b>	<b>12:30 – 14:00</b>	<b>12:30 – 14:30</b>	<b>12:00</b>
Personal Time	<i>Lunch TBD</i>	<i>Lunch TBD</i>	<i>Lunch TBD</i>	<i>B5 Working Lunch</i>	<i>Lunch TBD</i> (Lunch offered by Secretary General)	<i>Lunch TBD</i> (Lunch offered by Secretary General)	Arrive at Frankfurt International Airport
<b>16:30</b>	<b>17:00 – 18:00</b>	<b>14:00 – 18:00</b>	<b>14:00 – 18:00</b>	<b>13:30 – 16:30</b>	<b>14:00 – 18:30</b>	<b>14:30 – 17:30</b>	<b>13:55</b>
Depart Ottawa YOW – YUL (AC8966) 18:05 – 18:47	Meeting with CBSA Delegation	Cont'd WCO Policy Commission Day 1	B5 Tour (TBD)	B5 Head Meeting	Cont'd WCO Council Sessions Day 1	Cont'd WCO Council Sessions Day 2	Depart Frankfurt FRA – YOW (#AC839) 13:55 – 16:00
			<b>18:00 – 19:00</b>				
			Personal Time				
			<b>19:00 – 19:30</b> Travel to B5 Heads Dinner				
<b>19:00</b>	<b>18:00 – 20:00</b>	<b>18:00 – 20:00</b>	<b>19:30 – 23:00</b>	<b>18:30 – 20:30</b>	<b>18:00 – 18:45</b>	<b>18:00 – 19:00</b>	<b>16:00</b>
Arrive at Montreal International Airport	Personal Evening	<i>Dinner TBD</i>	<i>B5 Heads Dinner (Metropole Hotel, Marie Curie Room)</i>	<i>Reception (New Zealand Residence)</i>	<i>Dinner TBD</i> (Buffet dinner offered by Secretary General)	<i>Dinner TBD</i> (Reception offered by Secretary General)	Arrive at Ottawa International Airport
<b>19:45</b>		<b>20:00</b>	<b>23:00</b>	<b>20:30</b>	<b>18:45</b>	<b>19:00</b>	
Depart Montreal YUL – BRU (AC832) 19:45 – 08:35 +1		Personal Evening	Personal Evening	Personal Evening	Personal Evening	Personal Evening	

*\*Green boxes indicate potential opportunities for bilateral meetings.*

**DRAFT - WCO Policy Commission, Border Five and WCO Council Sessions - Mr. John Ossowski**

<b>MONDAY</b> <b>July 3</b>	<b>TUESDAY</b> <b>July 4</b>	<b>WEDNESDAY</b> <b>July 5</b>	<b>THURSDAY</b> <b>July 6</b>	<b>FRIDAY</b> <b>July 7</b>	<b>SATURDAY</b> <b>July 8</b>
<b>08:00</b>	<b>08:35</b>	<b>08:00 – 09:45</b>	<b>08:00 – 09:30</b>	<b>08:00 – 09:30</b>	<b>07:30 – 8:30</b>
Personal Time	Arrive at Brussels International Airport	Breakfast (Potential for bilateral meeting)	Breakfast	Breakfast (Potential for bilateral meeting)	Breakfast and Hotel Check- out
			<b>09:30 – 10:30</b> WCO Council Sessions Day 1		<b>08:30 – 09:00</b> Travel to Brussels International Airport
	<b>09:00 – 09:45</b>	<b>09:45 – 10:30</b>	<b>10:30 – 11:00</b>	<b>09:30 – 12:30</b> WCO Council Sessions Day 2	<b>11:00 – 12:00</b> Depart Brussels BRU – FRA (AC9323) 11:05 – 12:05
	Travel to Hotel	Signing of the Mutual Recognition Arrangement with Australia (TBC)	Signing of the Mutual Recognition Arrangement with Israel (TBC)		<b>12:00</b> Arrive at Frankfurt International Airport
	<b>09:45-10:15</b>	<b>10:30 – 12:30</b>	<b>11:00 – 12:15</b>		
	Arrive at Hotel and Check- in	B5 Heads Meeting	Cont'd WCO Council Sessions Day 1		
	<b>10:15 – 14:00</b>	<b>12:30 – 13:30</b>	<b>12:30 – 14:00</b>	<b>12:30 – 14:30</b>	<b>13:55</b>
	Personal Time	<b>B5 Working Lunch</b>	<b>Lunch TBD</b> (Lunch offered by Secretary General)	<b>Lunch TBD</b> (Lunch offered by Secretary General)	Depart Frankfurt FRA – YOW (AC839) 13:55 – 16:00
<b>16:30</b>	<b>14:00 – 18:00</b>	<b>13:30 – 16:30</b>	<b>14:00 – 18:30</b>	<b>14:30 – 17:30</b>	<b>16:00</b>
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	<b>18:00 – 19:00</b>				
	Personal Time				
	<b>19:00 – 19:30</b>				
	Travel to B5 Heads Dinner				
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<b>19:45</b>	<b>23:00</b>	<b>20:30</b>	<b>18:45</b>	<b>19:00</b>	
Depart Montreal YUL – BRU (#AC832) 19:45 – 08:35 +1	Personal Evening	Personal Evening	Personal Evening	Personal Evening	

*\*Green boxes indicate potential opportunities for bilateral meetings.*



For action

## **WORLD CUSTOMS ORGANIZATION MEETINGS AND BORDER FIVE HEADS MEETING, JULY 2017**

For the President

### **ISSUE**

Your approval is required for the Agency's participation at the upcoming World Customs Organization (WCO) Policy Commission (PC), Council Session, and the Border Five (B5) Heads meetings in Brussels, Belgium, July 3 to 8, 2017.

### **BACKGROUND**

#### The World Customs Organization Policy Commission and Council Session

The PC is a high-level, bi-annual steering committee that is responsible for providing strategic direction to the WCO. Canada was appointed to represent the Americas and Caribbean region, alongside Argentina, Cuba, Chile, Mexico and the United States. The annual Council Session brings together the heads of customs administrations from all of the 180 WCO member countries, and is the supreme working body of the WCO.

Participation at WCO events allows the Canada Border Services Agency (CBSA) to advance global border management by: identifying global trends that inform decision-making and resource allocation; acting collectively on common cause issues; demonstrating CBSA leadership on customs issues on the world stage; and, developing and strengthening partnerships with bilateral partners on the margins of the events. There are a number of items of strategic interest for the CBSA at these meetings including: digital customs and e-commerce work, trade facilitation, security initiatives, combatting illicit financial flows, WCO governance and elections (attachments 1 and 2).

#### Border Five Group

The B5 group meets each year on the margins of the WCO meetings in Brussels to align positions on WCO matters, and to discuss areas of collaboration and B5 deliverables. A draft agenda for the B5 Heads annual meeting has been provided which will be finalized at the Deputy Heads call on June 14 (Attachment 3).

A draft program for the B5 events is also attached (Attachment 4).

#### Mutual Recognition Agreements

It is planned that MRAs with Australia and Israel will be signed on the margins of the WCO/B5 meetings.

### **CONSIDERATIONS**

This trip will feature three key multilateral events: WCO's PC, Council Session, and the B5 Heads meeting:

1. The WCO PC meeting will take place from July 3 to 5;
2. The B5 Heads will attend a tour event and a dinner on July 4, hosted by United Kingdom, followed by the annual B5 Heads Plenary meeting on July 5; and,
3. All 180 WCO member countries will meet for the annual Council Session meeting from July 6 to 8.

To capitalize on this opportunity, a number of strategic bilateral meetings on the margins are recommended, including the potential signing of Mutual Recognition Arrangements (MRA) with Australia and Israel, and joint statements with Argentina and Chile regarding Customs Mutual Assistance Agreements which are signed coming into force. Attached for your consideration is information on the bilateral event proposals (attachment 5) and a draft snapshot calendar for the full week of events (attachment 6).

## RECOMMENDATION

### President's response

I approve ☐

I do not approve ☐

\_\_\_\_\_  
John Ossowski

\_\_\_\_\_  
Date

### ATTACHMENTS

1. WCO PC Draft Agenda, July 2017
2. WCO Council Draft Agenda 2017
3. B5 Plenary Draft Agenda 2017
4. B5 Plenary Draft Program 2017
5. Bilateral Event Proposals
6. DRAFT Snapshot Calendar

### Approved by:

**Vice-President:** Martin Bolduc, 613-948-4445, signature \_\_\_\_\_

**Director General:** Charles Slowey, 613-946-3183

**Director:** Charlene Larose, 613-954-6356

**Author:** Charles Melchers

**Date:**



Canada Border  
Services Agency Agence des services  
frontaliers du Canada

CBSA/ASFC-17- 01515

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		ACTION REQUIRED/ MESURE REQUISE	
Name and Telephone Number/ Nom et numéro de téléphone	Initials and date/ Initiales et date	Action	Information
President/Président John Ossowski		<input checked="" type="checkbox"/>	<input type="checkbox"/>
Executive Vice-President/ Première vice-présidente Tina Namiesniowski		<input type="checkbox"/>	<input checked="" type="checkbox"/>
Vice-President/ Vice-président Martin Bolduc	MAY 24 2017	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Associate Vice-President/ Vice-président délégué Peter Hill		<input type="checkbox"/>	<input checked="" type="checkbox"/>
Director General/ Directeur général Charles Slowey Tel : 613-946-3183	@ May 19/17		
Director / Directrice Charlene Larose Tel : 613-954-6356	CL May 19/17		
<b>Subject/Objet :</b> Upcoming Border Five Plenary, World Customs Organization (WCO) Policy Commission and Council Session Meetings in Brussels <b>Action/Mesure :</b> For Approval / Pour approbation <b>BF/AR:</b> 2017-05-26  Enclosed, for your approval and signature, is a package outlining the proposed details for your trip to Brussels for the Border Five Plenary, WCO Policy Commission and Council Session Meetings from July 3-8, 2017.			

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President's Office time stamp / Timbre dateur du bureau de la présidente



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SERVICES  
PRESIDENT

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President/Président John Ossowski		JO JUN 19 2017	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>
Executive Vice-President/ Première vice-présidente Tina Namiesniowski		nm	<input type="checkbox"/>	<input checked="" type="checkbox"/>
Vice-President/ Vice-présidente Caroline Xavier		al JUN - 9 2017	<input type="checkbox"/>	<input checked="" type="checkbox"/>
Associate Vice-President/ Vice-président associé Jacques Cloutier		JC 7/6/17	<input type="checkbox"/>	<input checked="" type="checkbox"/>
Director General/ Directrice générale Lisa Janes Tel./Tél. : 954-6990				
<b>Subject/Objet :</b> Operational Response – Pierre Elliott Trudeau <b>Action/Mesure :</b> For information / Pour information  To provide an update on the operational response to issues raised by the President of Aéroports de Montréal (ADM) during your meeting with him on April 28, 2017.				

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Canada Border Services Agency  
Operations Branch, V.P.'s Office

JUN - 6 2017

Agence des services frontaliers du Canada  
Direction générale des opérations, Bureau du V.P.

Canada





Agence des services  
frontaliers du Canada

Canada Border  
Services Agency

JUN 19 2017

Président

President

Ottawa, Canada  
K1A 0L8

Monsieur Phillipe Rainville  
Président et chef de la direction  
Aéroports de Montréal  
1000 – 800 Place Leigh-Capreol  
Dorval (Québec) H4Y 0A5

*PHILIPPE*  
Monsieur,

La présente vise à donner suite à notre discussion du 28 avril 2017 et à vous remercier d'avoir pris le temps de me rencontrer.

Comme je l'ai mentionné, l'Agence des services frontaliers du Canada (ASFC) s'engage à travailler avec vous pour améliorer l'expérience des voyageurs au cours de l'été 2017. Cet engagement comprend une augmentation des effectifs d'agents étudiants (de 83 en 2016 à 100 cet été) afin d'améliorer la capacité de traitement primaire. Cette mesure a pour but de doter de personnel toutes les bornes d'inspection primaire pendant les périodes de fort achalandage, soit de 14 h à 20 h, et de réduire les interruptions de service associées aux changements de quarts de travail. L'ASFC s'est efforcée, dans la mesure du possible, de maintenir ce niveau de dotation jusqu'à la fin du congé de la fête du Travail. L'augmentation du nombre d'agents au moyen de réaffectations dans les régions aidera à gérer les volumes accrus jusqu'au mois de septembre.

En outre, des séances d'information après les quarts de travail, une analyse des questions soulevées par les agents aux bornes et une supervision active de la direction permettront de s'assurer que le traitement des passagers aux bornes se déroule sans heurt. L'ASFC prévoit que les nouvelles infrastructures, comme la zone de transit temporaire dotée de six nouvelles bornes de Contrôle frontalier automatisé (CFA), contribueront à renforcer les capacités de l'Agence en matière de traitement.

Comme les volumes de passagers dépasseront la capacité de traitement pendant les périodes de fort achalandage, l'Agence continuera de collaborer avec Aéroports de Montréal pour étudier diverses options visant à améliorer le traitement des passagers. Voici quelques suggestions que nous aimerions vous soumettre : une présence accrue des représentants du service à la clientèle (RSC) lors des périodes de pointe, une amélioration de la signalisation pour guider les voyageurs et l'agrandissement des zones d'attente devant les bornes de CFA. Les RSC s'attacheront à rediriger tous les voyageurs admissibles vers les bornes de CFA afin d'en optimiser l'utilisation. De plus, la formation de files d'attente en fonction des types de voyageurs au niveau de la mezzanine pour faciliter l'accès au hall des arrivées nous paraît indispensable.

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L'ASFC s'engage à faciliter le traitement des voyageurs au cours de l'été 2017 en partenariat avec Aéroports de Montréal. Comme nous en avons discuté, j'aimerais être informé à l'avance de toute déclaration aux médias concernant l'ASFC. J'espère avoir bientôt l'occasion de discuter à nouveau avec vous.

Je vous prie d'agréer, Monsieur, l'expression de mes sentiments les meilleurs.



John Ossowski

JUN 19 2017

c. c. Mme Tina Namiesniowski, première vice-présidente  
ASFC

Mme Caroline Xavier, vice-présidente, Direction générale des opérations  
ASFC



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For action

## **APPROVAL OF A NEW CBSA REQUIREMENT FOR A LIVE-FIRE SHOOTING RANGE**

For the President

### **PURPOSE**

To obtain your approval to include a live-fire shooting range as part the Agency's space and operational requirements for the Gordie Howe International Bridge (GHIB) Port of Entry (POE).

### **ISSUE**

In consideration of the cost efficiencies, it has become evident that including a live-fire shooting range in the design of the GHIB POE should be a requirement, as it is an operationally efficient solution to re-certify armed employees for the GHIB.

### **BACKGROUND**

The Windsor-Detroit corridor is Canada's busiest commercial crossing. The GHIB will provide additional capacity, a direct freeway-to-freeway connection, and redundancy to the 87-year old Ambassador Bridge. The CBSA has secured \$144.6M in the fiscal framework for its deliverables in support of this multi-billion dollar project, namely for staffing and equipping the POE.

The project is being led by the Windsor Detroit Bridge Authority (WDBA) and will be delivered through a public-private partnership (P3). The Request for Proposals (RFP) to select the private-sector partner was issued in November 2016, and the procurement process is currently underway. It is expected that the contract will be awarded in the spring of 2018, at which time the WDBA will confirm the opening date for the bridge.

Although the requirement for a live-fire shooting range was originally considered for the GHIB POE, the Agency did not pursue internal approvals to adopt a shooting range as a new Agency requirement for two reasons:

- At the time, the CBSA was expecting a potential move to a virtual simulation training and qualification model, based on studies being led by the Royal Canadian Mounted Police (RCMP), and it was contemplated that this might occur by approximately 2020; and

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- It was believed that the CBSA College in Rigaud, QC, and Chilliwack, BC, would provide sufficient capacity as well as a cost-effective solution for the armed employees travelling from Southern Ontario Region (SOR) for their one-week triennial (once every three years) use-of-force training.

Since that time, both of these planning assumptions have changed:

- Today, and for the foreseeable future, the CBSA's training model includes both simulation and live-fire training or qualifications (which is consistent with the RCMP's approach).
- Additionally, the creation of a firing range at GHIB would offer a more cost-efficient option for employees to take their one-week triennial use-of-force training.

## STATUS

The three proponents bidding on the GHIB project have been instructed by the WDBA to plan for and provide structural designs (i.e. identify space within the main building and plan for the structural support) that will allow for the future design of a live-fire shooting range and its associated requirements at the POE, should it become a requirement.

The CBSA has a limited window of time to confirm any new requirements to the WDBA for inclusion in the open RFP process. The WDBA is anticipating a formal response from the CBSA, confirming that the shooting range is an official requirement, prior to the upcoming Commercially Confidential Meetings scheduled for the week of May 15<sup>th</sup>, 2017.

Following a site visit in April 2016 to the shooting range at the CBSA College in Rigaud, the WDBA's engineers have confirmed the cost estimate for an 8-lane live-fire shooting range at [redacted]. This cost includes [redacted] or the shooting range building envelope (i.e. exterior walls and roof) which is already included in the WDBA's RFP.

The CBSA's understanding is that the WDBA will fund [redacted] required to provide the range, which includes the target retrieval system, shooting booths, bullet trap(s), a centralized range control system and all the supporting space (e.g. a firearm cleaning room, ammunition and target storage, locker room, etc.). The CBSA would be responsible for disposable targets (estimated at [redacted]) and any other equipment that is not integral to the building itself.

Responsibilities for annual maintenance and cleaning, as well as lifecycle (i.e. replacement) for equipment, are to be discussed with the WDBA.

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## KEY CONSIDERATIONS

Confirming all new requirements before proponents submit their proposals in the fall of 2017 or, alternatively, before contract award in the spring of 2018, will yield the most optimal pricing for the Government of Canada, as the pricing will be competitive. Additionally, there is a requirement for proponents to bid within the project's affordability cap.

Under Section 6 of the *Customs Act*, the WDBA has no legal requirement to provide the CBSA with training facilities. They are only legally required to provide space for examination and inspection. However, to date, the WDBA has agreed to provide the CBSA, [REDACTED] with space for training activities.

Currently, the CBSA's firearm training curriculum aligns with the RCMP's training and qualification model (i.e. both models leverage simulation technology and live-fire) with one recent exception. The RCMP has made a move in recent years to include dynamic shooting in their model, which requires that their new ranges accommodate moving target lines, moving targets and moving shooting positions. The CBSA is currently exploring the feasibility of adopting this model given the potential impacts on the CBSA College in Rigaud, which was designed for static shooting (i.e. the traditional model, which focuses on shooting using known distances).

If the GHIB POE were to include a live-fire shooting range, it would reduce the Agency's training and travel costs given the significant number of staff being planned for the GHIB crossing and current re-certification requirements that require substantial travel and impact shift schedules.

The Agency's analysis has concluded that the Government of Canada could recuperate its investment in the range [REDACTED] and is based on the following:

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- The estimated cost implications for the Agency include or the purchase of disposable targets, as well as the initial purchase, maintenance and lifecycle for any items not integral to the building design.
- The responsibility for maintenance and cleaning costs will be discussed with the WDBA. The CBSA's estimate is that annual maintenance and cleaning costs would be approximately \$
- Staffing the range with an appropriate number of recertification instructors and related supports is to be costed.

The net annual savings is estimated at \$ Additionally, there will be costs avoided from not having to backfill the operations to accommodate long distance travel.

Note, adopting a live-fire shooting range as a requirement for the GHIB POE establishes a live-fire shooting range as a standard operational requirement. This requirement will apply to all future, new, large-scale POEs with a critical mass of armed employees where other acceptable, cost-effective training facilities or options are not already available.

## NEXT STEPS

Once approved, the CBSA's Vice President of Comptrollership will issue a letter to the WDBA to officially inform them of the new requirement for a live-fire shooting range.

Additionally, the GHIB Project Office will work with the WDBA to develop the Project Output Specification for inclusion in the RFP and incorporate this requirement into the CBSA design guides. Specifications will consider the flexibility that may be required should the CBSA eventually pursue a move to dynamic shooting.


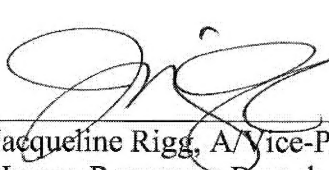
The source of funds for all items that are the CBSA's responsibility (e.g. disposable targets, possible maintenance and cleaning costs and staffing requirements to operate the range), will be sourced internally from where the savings are accrued.

The Comptrollership Branch, Human Resources Branch as well as the SOR will continue to work together on implementation plans.

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**RECOMMENDATION**

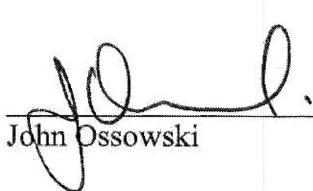
Given the cost savings and operational efficiencies that would be realized, it is recommended that you approve the inclusion of a live-fire shooting range in the Agency's space and operational requirements for the GHIB POE.

  
\_\_\_\_\_  
Christine Walker, Vice-President  
Comptrollership Branch  
\_\_\_\_\_  
Jacqueline Rigg, A/Vice-President  
Human Resources Branch

**President's Response**

I approve ☒

I do not approve ☐

  
\_\_\_\_\_  
John Ossowski

MAY 15 2017

**Attachment**

1. Draft letter to the WDBA to advise of the new CBSA requirements

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**CANADA BORDER  
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 FRONTALIERS

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Name and telephone number/ Nom et numéro de téléphone	Initials and date / Initiales et date	Action	Information
President/Président John Ossowski		<input type="checkbox"/>	<input checked="" type="checkbox"/>
Executive Vice-President/ Première vice-présidente Tina Namiesniowski	<b>COPY</b>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
Vice-President/ Vice-président Martin Bolduc	<i>BB</i> JUN 13 2017	<input type="checkbox"/>	<input checked="" type="checkbox"/>
Director General/ Directeur général Sébastien Aubertin-Giguère Tel./Tél. :613-952-3266	<i>S</i> JUN 12 2017	<div style="border: 1px solid black; padding: 5px; transform: rotate(-5deg); display: inline-block;">Follow up on Friday</div>	
Director/Directrice Madona Radi Tel./Tél. :613-954-6319	<i>MR</i> 06-12-2017		
Author/Auteur Spencer Burton	<i>SB</i> 06-12-2017		
<b>Subject/Objet :</b> Canada-European Union Passenger Name Record Agreement <b>Action/Mesure :</b> For information / Pour information <b>BF/AR :</b> 2017-06-12  Enclosed is a briefing note to inform the Minister that an opinion from the Court of Justice of the European Union on the compatibility of the signed Canada-EU Passenger Name Record agreement with EU law is expected on July 26, 2017.			

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